### 107TH CONGRESS 1ST SESSION

# H. R. 2479

To ratify an agreement between The Aleut Corporation and the United States of America to exchange land rights received under the Alaska Native Claims Settlement Act for certain land interests on Adak Island, and for other purposes.

## IN THE HOUSE OF REPRESENTATIVES

July 11, 2001

Mr. Young of Alaska introduced the following bill; which was referred to the Committee on Resources, and in addition to the Committee on Armed Services, for a period to be subsequently determined by the Speaker, in each case for consideration of such provisions as fall within the jurisdiction of the committee concerned

# A BILL

To ratify an agreement between The Aleut Corporation and the United States of America to exchange land rights received under the Alaska Native Claims Settlement Act for certain land interests on Adak Island, and for other purposes.

- 1 Be it enacted by the Senate and House of Representa-
- 2 tives of the United States of America in Congress assembled,
- 3 SECTION 1. FINDINGS.
- 4 Congress finds the following:
- 5 (1) Adak Island is an isolated island located
- 6 1,200 miles southwest of Anchorage, Alaska, be-

- tween the Pacific Ocean and the Bering Sea. The is-land, with its unique physical and biological fea-tures, including a deepwater harbor and abundant marine-associated wildlife, was recognized early for both its natural and military values. In 1913, Adak Island was reserved and set aside as a preserve be-cause of its value to seabirds, marine mammals, and fisheries. Withdrawals of portions of Adak Island for various military purposes date back to 1901 and cul-minated in the 1959 withdrawal of approximately half of the island for use by the Department of the Navy for military purposes.
  - (2) By 1990, military development on Adak Island supported a community of 6,000 residents. Outside of the Adak Naval Complex, there was no independent community on Adak Island.
  - (3) As a result of the Defense Base Closure and Realignment Act of 1990 (104 Stat. 1808), the Adak Naval Complex has been closed by the Department of Defense.
  - (4) The Aleut Corporation is an Alaskan Native Regional Corporation incorporated in the State of Alaska pursuant to the Alaska Native Claims Settlement Act (43 U.S.C. 1601 et seq.). The Aleut Corporation represents the indigenous people of the

- Aleutian Islands who prior to the Russian exploration and settlement of the Aleutian Islands were found throughout the Aleutian Islands, which includes Adak Island.
  - (5) None of Adak Island was available for selection by The Aleut Corporation under section 14(h)(8) of the Alaska Native Claims Settlement Act (43 U.S.C. 1613(h)(8)) because it was part of a national wildlife refuge and because the portion comprising the Adak Naval Complex was withdrawn for use by the United States Navy for military purposes prior to the passage of the Alaska Native Claims Settlement Act in December 1971.
    - (6) The Aleut Corporation is attempting to establish a community on Adak and has offered to exchange Alaska Native Claims Settlement Act land selections and entitlements for conveyance of certain lands and interests therein on a portion of Adak formerly occupied by the Navy.
    - (7) Removal of a portion of the Adak Island land from refuge status will be offset by the acquisition of high-quality wildlife habitat in other Aleut Corporation selections within the Alaska Maritime National Wildlife Refuge, maintaining a resident human population on Adak to control caribou, and

- 1 making possible a continued United States Fish and
- 2 Wildlife Service presence in that remote location to
- 3 protect the natural resources of the Aleutian Islands
- 4 Unit of the Alaska Maritime National Wildlife Ref-
- 5 uge.
- 6 (8) It is in the public interest to promote reuse
- 7 of the Adak Island lands by exchanging certain
- 8 lands for lands selected by The Aleut Corporation
- 9 elsewhere in the Alaska Maritime National Wildlife
- Refuge. Experience with environmental problems as-
- sociated with formerly used defense sites in the
- 12 State of Alaska suggests that the most effective and
- efficient way to avoid future environmental problems
- on Adak is to support and encourage active reuse of
- 15 Adak.

#### 16 SEC. 2. RATIFICATION OF AGREEMENT.

- 17 The document entitled the "Agreement Concerning
- 18 the Conveyance of Property at the Adak Naval Complex"
- 19 (hereinafter referred to as the "Agreement"), and dated
- 20 September 20, 2000, executed by The Aleut Corporation,
- 21 the Department of the Interior, and the Department of
- 22 the Navy, together with any technical amendments or
- 23 modifications to the boundaries that may be agreed to by
- 24 the parties, is hereby ratified, confirmed, and approved
- 25 and the terms, conditions, procedures, covenants, reserva-

- 1 tions, indemnities and other provisions set forth in the
- 2 Agreement are declared to be obligations and commit-
- 3 ments of the United States as a matter of Federal law.
- 4 Modifications to the maps and legal descriptions of lands
- 5 to be removed from the National Wildlife Refuge System
- 6 within the military withdrawal on Adak Island set forth
- 7 in Public Land Order 1949 may be made only upon agree-
- 8 ment of all Parties to the Agreement and notification
- 9 given to the Committee on Resources of the House of Rep-
- 10 resentatives and the Committee on Energy and Natural
- 11 Resources of the Senate. The acreage conveyed to the
- 12 United States by The Aleut Corporation under the Agree-
- 13 ment, as modified, shall be at least 36,000 acres.

#### 14 SEC. 3. REMOVAL OF LANDS FROM REFUGE.

- 15 Effective on the date of conveyance to the Aleut Cor-
- 16 poration of the Adak Exchange Lands as described in the
- 17 Agreement, all such lands shall be removed from the Na-
- 18 tional Wildlife Refuge System and shall neither be consid-
- 19 ered as part of the Alaska Maritime National Wildlife Ref-
- 20 uge nor subject to any laws pertaining to lands within the
- 21 boundaries of the Alaska Maritime National Wildlife Ref-
- 22 uge. The conveyance restrictions imposed by section 22(g)
- 23 of the Alaska Native Claims Settlement Act (43 U.S.C.
- 24 1621(g)) for land in the National Wildlife Refuge System
- 25 shall not apply. The Secretary shall adjust the boundaries

- 1 of the Refuge so as to exclude all interests in lands and
- 2 land rights, surface and subsurface, received by The Aleut
- 3 Corporation in accordance with this Act and the Agree-
- 4 ment.

#### 5 SEC. 4. ALASKA NATIVE CLAIMS SETTLEMENT ACT.

- 6 Lands and interests therein exchanged and conveyed
- 7 by the United States pursuant to this Act shall be consid-
- 8 ered and treated as conveyances of lands or interests
- 9 therein under the Alaska Native Claims Settlement Act,
- 10 except that receipt of such lands and interests therein
- 11 shall not constitute a sale or disposition of land or inter-
- 12 ests received pursuant to such Act. The public easements
- 13 for access to public lands and waters reserved pursuant
- 14 to the Agreement are deemed to satisfy the requirements
- 15 and purposes of section 17(b) of the Alaska Native Claims
- 16 Settlement Act.

# 17 SEC. 5. REACQUISITION OF LANDS.

- 18 The Secretary of the Interior is authorized to acquire
- 19 by purchase or exchange, on a willing seller basis only,
- 20 any land conveyed to The Aleut Corporation under the
- 21 Agreement and this Act. In the event any of the lands
- 22 are subsequently acquired by the United States, they shall
- 23 be automatically included in the Refuge System. The laws
- 24 and regulations applicable to refuge lands shall then apply

- 1 to these lands and the Secretary shall then adjust the
- 2 boundaries accordingly.

#### 3 SEC. 6. GENERAL PROVISIONS.

- 4 (a) Conveyance of Navy Personal Property.—
- 5 Notwithstanding any other provision of law, and for the
- 6 purposes of the transfer of property authorized by this
- 7 Act, Department of Navy personal property that remains
- 8 on Adak Island is deemed related to the real property and
- 9 shall be conveyed by the Department of the Navy to The
- 10 Aleut Corporation, at no additional cost, when the related
- 11 real property is conveyed by the Department of the Inte-
- 12 rior.
- 13 (b) Additional Conveyance.—The Secretary of
- 14 the Interior shall convey to the Aleut Corporation those
- 15 lands identified in the Agreement as the former landfill
- 16 sites without charge to the Aleut Corporation's entitle-
- 17 ment under the Alaska Native Claims Settlement Act.
- 18 (c) Valuation.—For purposes of section 21(c) of
- 19 the Alaska Native Claims Settlement Act, the receipt of
- 20 all property by The Aleut Corporation shall be entitled to
- 21 a tax basis equal to fair value on date of transfer. Fair
- 22 value shall be determined by replacement cost appraisal.
- 23 (d) Certain Property Treated as Not Devel-
- 24 OPED.—Any property, including, but not limited to, ap-
- 25 purtenances and improvements, received pursuant to this

- 1 Act shall, for purposes of section 21(d) of the Alaska Na-
- 2 tive Claims Settlement Act and section 907(d) of the Alas-
- 3 ka National Interest Lands Conservation Act be treated
- 4 as not developed until such property is actually occupied,
- 5 leased (other than leases for nominal consideration to pub-
- 6 lic entities) or sold by The Aleut Corporation, or, in the
- 7 case of a lease or other transfer by The Aleut Corporation
- 8 to a wholly owned development subsidiary, actually occu-
- 9 pied, leased, or sold by the subsidiary.
- 10 (e) Certain Lands Unavailable for Selec-
- 11 TION.—Upon conveyance to The Aleut Corporation of the
- 12 lands described in Appendix A of the Agreement, the lands
- 13 described in Appendix C of the Agreement will become un-
- 14 available for selection under the Alaska Native Claims Set-
- 15 tlement Act.
- 16 (f) Maps.—The maps included as part of Appendix
- 17 A to the Agreement depict the lands to be conveyed to
- 18 The Aleut Corporation. The maps are on file at the Region
- 19 7 Office of the United States Fish and Wildlife Service
- 20 and the offices of the Alaska Maritime National Wildlife
- 21 Refuge in Homer, Alaska. The written legal descriptions
- 22 of the lands to be conveyed to The Aleut Corporation are
- 23 also part of Appendix A. In case of discrepancies, the
- 24 maps shall control.